

Item No. 5.	Classification: Open	Date: 20 March 2017	Meeting Name: Licensing Sub-Committee
Report title:		Licensing Act 2003: Tazze Grill (formally Shanghai Taste Chinese and Thai Restaurant), 22 Camberwell Church Street, London SE5 8QU	
Ward(s) or groups affected:		Camberwell Green	
From:		Strategic Director of Environment and Leisure	

RECOMMENDATION

1. That the licensing sub-committee considers an application made by Sefatullah Rozikhel to vary the premises licence granted under the Licensing Act 2003 in respect of the premises known as: Tazze Grill (formally Shanghai Taste Chinese and Thai Restaurant), 22 Camberwell Church Street, London SE5 8QU.
2. Notes:
 - The application seeks to vary the premises licence held under current legislation in respect of the premises known as: Tazze Grill of 22 Camberwell Church Street, SE5 8QU, under section 34 of the Licensing Act 2003. Existing permitted licensable activities are not under consideration at this meeting. The variation application is subject to representations submitted by responsible authorities (Licensing and Public Health) and is therefore referred to the sub-committee for determination.
 - Paragraphs 10 to 14 of this report provide a summary of the application under consideration by the sub-committee. A copy of the full application is attached as Appendix B. A map showing the location of the premises is attached as Appendix D.
 - Paragraphs 15 to 17 of this report deal with the representations submitted in respect of the application. Copies of the representations and related correspondence are attached in Appendix C.

BACKGROUND INFORMATION

The Licensing Act 2003

3. The Licensing Act 2003 received royal assent on 10 July 2003. The Act provides a licensing regime for:
 - The sale of and supply of alcohol
 - The provision of regulated entertainment
 - The provision of late night refreshment.
4. Within Southwark, this council wholly administers the licensing responsibility.
5. The Act requires the licensing authority to carry out its functions under the Act with a view to promoting the four stated licensing objectives. These are:
 - The prevention of crime and disorder
 - The promotion of public safety
 - The prevention of nuisance

- The protection of children from harm.
6. In carrying out its licensing functions, a licensing authority must also have regard to:
- The Act itself
 - The guidance to the act issued under Section 182 of the Act
 - Secondary regulations issued under the Act
 - The Licensing authority's own statement of licensing policy
 - The application, including the operating schedule submitted as part of the application
 - Relevant representations.
7. The premises licence application process involves the provision of all relevant information required under the Act to the licensing authority with copies provided by the applicant to the relevant responsible bodies under the Act. The application must also be advertised at the premises and in the local press. The responsible authorities and other interested parties within the local community may make representations on any part of the application where relevant to the four licensing objectives.

KEY ISSUES FOR CONSIDERATION

The current premises licence

8. The current premises licence issued in respect of the premises known as Shanghai Taste Chinese and Thai Restaurant of 22 Camberwell Church Street, SE5 8QU was issued on 2 February 2016 and allows the following licensable activities:
- The sale of alcohol to be consumed both on and off the premises:
 Monday to Saturday from 10:00 to 00:00 (midnight)
 Sunday from 12:00 to 23:30
 - The provision of late night refreshment (indoors)
 Monday to Saturday from 23:00 to 00:30 (the following day)
 Sunday from 23:00 to 00:00 (midnight)
 - Opening hours:
 Monday to Saturday from 10:00 to 00:00 (midnight)
 Sunday from 12:00 to 23:30.
9. A copy of the existing premises licence is attached as **Appendix A**.

The variation application

10. On 9 January 2017 Sefatullah Rozikhel applied under section 34 of the Licensing Act 2003 to this council to vary the premises licence issued in respect of the premises known as Tazze Grill of 22 Camberwell Church Street, London SE5 8QU.
11. The application is summarised as follows:
- To extend the hours for the provision of late night refreshment to:
 Monday to Sunday from 23:00 to 05:00 (the following day)
 - To amend the opening hours of the premises and the hours permitted for the sale of alcohol at the premises to:
 Monday to Sunday from 10:00 to 03:00 (the following day).
12. The premises licence application form provides the applicant's operating schedule. Part M sets out the proposed operational control measures in full, with reference to the four

licensing objectives as stated in the Licensing Act 2003. Should an amended premises licence be issued in respect of the application the information provided in part M of the operating schedule will form the basis of conditions that will be included in the licence.

13. A copy of the application and related correspondence are attached to this report as **Appendix B**.

Designated premises supervisor

14. The designated premises supervisor (DPS) under the existing premises licence is Dilwar Hussain.

Representations from responsible authorities

15. Representations have been received from the council's licensing authority as a responsible authority and public health directorate.
16. Licensing as a responsible authority stated that the premises is situated in Camberwell District Town Centre area and also falls within the Camberwell cumulative impact policy (CIP); the CIP does not apply to restaurants and cafes. The representation was submitted under the prevention of crime and disorder and public nuisance licensing objectives and under Southwark's statement of licensing policy 2016-2020 recommends a closing time for restaurants and cafes in this area of Sunday to Thursday 00:00 and Friday and Saturdays 01:00. The operating schedule in the application does not offer any additional control measures to address the impact of a later operation. The licensing responsible authority are of the view that the later operation would have an impact upon local residents and management would have no control of patrons after they leave the premises. An accommodation limit and written dispersal policy is sought in addition to alcohol being serve ancillary to a table meal.
17. The public health directorate have asked that the application be rejected based on the prevention of crime and disorder, public nuisance and public safety licensing objectives. Similar to licensing as a responsible authority, reference is made to Southwark's statement of licensing policy 2016-2020 which recommends a closing time for restaurants and cafes in this area of Sunday to Thursday 00:00 and Friday and Saturdays 01:00.
18. Copies of these objections were forwarded to the applicant on 22 February 2017 but the applicant has not made further comment in writing.
19. Copies of the responsible authorities' representations are available in Appendix C.

Representations from other persons

20. There are no further representations to this application.

Conciliation

21. The applicant was sent copies of the representations received. At this time the objectors' representations remain outstanding and must be considered by the licensing sub-committee.

Operating history

22. The current premises licence in respect of the premises was issued on 2 February 2016.
23. On 9 January 2017 Sefatullah Rozikhel applied under section 34 of the Licensing Act 2003 to this council to vary the premises licence issued in respect of the premises known as

Shanghai Taste Chinese and Thai Restaurant of 22 Camberwell Church Street, London SE5 8QU.

24. No complaints have been received by the Licensing Unit in regards to the premises.

The local area

25. A map of the area is attached to this report as Appendix D. The premises are identified at the centre of the map. For purposes of scale-only the circle on the map has a 100-metre radius. There are a number of licensed premises within this 100m radius:

- Lamoon Restaurant, 39 Demark Hill, London SE5 8RS:
 - Late Night Refreshment (indoors): Monday to Saturday from 23:00 to 00:00 (midnight) and Sunday 23:00 to 23:30
 - The sale by retail of alcohol (off sales): Monday to Saturday from 12:00 to 00:00 (midnight) and Sunday 12:00 to 23:30
- Pesh Flowers, 31 Denmark Hill, London SE5 8RS:
 - The sale by retail of alcohol (off sales): Monday to Saturday from 08:00 to 23:00 and Sunday from 10:00 to 23:30
- Hermits Cave, 28 Camberwell Church Street, London, SE5 8QU:
 - Sale by retail of alcohol (both on and off sales): Monday to Wednesday from 10:00 to 00:00 (midnight), Thursday to Saturday from 10:00 to 02:00 (the following day) and Sunday from 10:00 to 01:00 (the following day)
- Caravaggio, 47 Camberwell Church Street, London SE5 8TR:
 - Late night refreshment (indoors): Monday to Sunday from 23:00 to 00:30 (the following day)
 - The sale by retail of alcohol (on sales): Monday to Sunday from 10:00 to 00:00 (midnight)
- Bolu Kebab Restaurant, 7 Camberwell Church Street, London SE5 8QU:
 - Late night refreshment (indoors): Monday to Sunday from 23:00 to 05:00 (the following day)
 - The sale by retail of alcohol (on sales only) Monday to Thursday from 09:00 to 03:00 (the following day), Friday and Saturday from 09:00 to 04:00 (the following day) and Sunday from 12:00 to 03:00 (the following day)
- Joiners Arms, 35 Denmark Hill, London SE5 8RS:
 - The sale by retail of alcohol (both on and off sales): Monday to Thursday from 10:00 to 00:00 (midnight), Friday and Saturday from 10:00 to 01:00 (the following day) and Sunday from 12:00 to 00:00 (midnight)
- Wuli Wuli, 15 Camberwell Church Street, London SE5 8TR:
 - Late night refreshment (indoors): Sunday to Thursday from 23:00 to 23:30 and Friday and Saturday from 23:00 to 01:00 (the following day)

- The sale by retail of alcohol (on sales only): Sunday to Thursday 12:00 to 23:00 and Friday and Saturday from 12:00 to 01:00 (the following day)
- Portuguese Café Deli, 11 Camberwell Church Street, London SE5 8TR:
 - The sale by retail of alcohol (both on and off sales): Monday to Sunday from 08:00 to 00:00 (midnight)
- Chicks Piri Piri Chicken, 5 Camberwell Church Street, London SE5 8TR:
 - Late night refreshment (indoors): Sunday to Thursday from 23:00 to 01:30 (the following day) and Friday and Saturday from 23:00 to 02:30 (the following day)
- London Food and Wine, 12 Camberwell Church Street, London SE5 8QU:
 - The sale by retails of alcohol (off sales only): Monday to Sunday from 08:00 to 03:00 (the following day)
- Theo's, 2-4 Grove Lane, London, SE5 8SY
 - The sale by retail of alcohol (on sales only): Sunday to Thursday from 11:00 to 23:00 and Friday and Saturday from 11:00 to 23:30
- The Hill Bakery and Deli, 4a Grove Lane, London SE5 8SY,
 - The sale by retail of alcohol (off sales only): Monday to Thursday from 09:00 to 19:00, Friday and Saturday from 10:00 to 20:00 and Sunday from 10:00 to 16:00
- The Co-Operative Food, 28-32 Denmark Hill, London SE5 8RZ:
 - The sale by retail of alcohol (off sales only): Monday to Sunday from 07:00 to 23:00
- Cannon and Cannon Fine Foods Ltd, 17-21 Camberwell Church Street London, SE5 8TR:
 - The sale by retail of alcohol (both on and off sales): Monday to Sunday from 11:00 to 23:00
- Morrisons, Butterfly Walk, Denmark Hill, London SE5 8RW:
 - The sale by retail of alcohol (off sales only): Monday to Sunday from 06:00 to 23:00
- Berfin Supermarket, 74 Denmark Hill, London SE5 8RZ:
 - The sale by retail of alcohol (off sales only): Monday to Sunday 24 hours
- McDonalds Restaurant, 16 Butterfly Walk, Denmark Hill, London SE5 8RW:
 - Late night refreshment (indoors): Monday to Sunday from 23:00 to 05:00.

Southwark council statement of licensing policy

26. Council Assembly approved Southwark's statement of licensing policy 2016 -2020 on 25 November 2015. The policy came into effect on 1 January 2016. Sections of the statement that are considered to be of particular relevance to the sub-committee's consideration are:

- Section 3 - Purpose and scope of the policy. This reinforces the four licensing objectives and the fundamental principles upon which this authority relies in determining licence applications
- Section 5 – Determining applications for premises licences and club premises certificates. This explains how the policy works and considers issues such as location; high standards of management; and the principles behind condition setting.
- Section 6 – Local cumulative impact policies. This sets out this authority's approach to cumulative impact and defines the boundaries of the current special policy areas and the classifications of premises to which they apply. To be read in conjunction with Appendix B to the policy
- Section 7 – Hours of operation. This provides a guide to the hours of licensed operation that this authority might consider appropriate by type of premises and (planning) area classification.
- Section 8 – The prevention of crime and disorder. This provides general guidance on the promotion of the first licensing objective
- Section 9 – Public safety. This provides general guidance on the promotion of the second licensing objective
- Section 10 – The prevention of nuisance. This provides general guidance on the promotion of the third licensing objective
- Section 11 – The protection of children from harm. This provides general guidance on the promotion of the fourth licensing objective.

27. The purpose of Southwark's statement of licensing policy is to make clear to applicants what considerations will be taken into account when determining applications and should act as a guide to the sub-committee when considering the applications. However, the sub-committee must always consider each application on its own merits and allow exceptions to the normal policy where these are justified by the circumstances of the application.

Cumulative impact policy (CIP)

28. The premises sits within the Camberwell CIP area, however if the premises is operated as a restaurant and this policy would not apply to this particular application.

29. Under the Southwark statement of licensing policy 2016 - 2020 the following closing times are recommended as appropriate within this area for these categories of premises:

- Closing time for Restaurants and Cafes:
 - Sunday to Thursday 00:00 (midnight)
 - Friday and Saturday is 01:00
- Closing time for Public Houses Wine bars or other drinking establishments:
 - Sunday to Thursday is 23:00
 - Friday and Saturday 00:00 (midnight).

Resource implications

30. A fee of £190.00 being the statutory fee payable for premises within non-domestic rateable value band A has been paid by the applicant company in respect of this application.

Consultation

31. Consultation has been carried out in respect of this application in accordance with the provisions of the Licensing Act 2003. A public notice was published in a local newspaper and a similar notice exhibited at the premises for a period of 28 consecutive days.

Community impact statement

32. Each application is required by law to be considered upon its own individual merits with all relevant matters taken into account.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Director of Law and Democracy

33. The sub-committee is asked to determine the application to vary the premises licence under Section 34 of the Licensing Act 2003.
34. The principles which sub-committee members must apply are set out below.

Principles for making the determination

35. Section 35 of the Licensing Act 2003 sets out the licensing authority's powers and duties in considering the determination of an application for variation.
36. The general principle is that applications for variation must be granted unless relevant representations are received. This is subject to the proviso that the applicant has complied with regulations in advertising and submitting the application.
37. Relevant representations are those which:
- Are about the likely effect of the granting of the application on the promotion of the licensing objectives
 - Are made by an other party or responsible authority
 - Have not been withdrawn
 - Are not, in the opinion of the relevant licensing authority, frivolous or vexatious.
38. If relevant representations are received then the Sub-Committee must have regard to them, in determining whether it is necessary for the promotion of the licensing objectives to:
- Add to, omit, and/or alter the conditions of the licence or,
 - Reject the whole or part of the application for variation.

Conditions

39. The sub-committee's discretion is thus limited. It can only modify the conditions put forward by the applicant, or refuse the variation, if it is necessary to do so. Conditions must be necessary and proportionate for the promotion of one of the four licensing objectives, and not for any other reason. Conditions must also be within the control of the licensee, and should be worded in a way which is clear, certain, consistent and enforceable.

40. The four licensing objectives are

- The prevention of crime and disorder
- Public safety
- The prevention of nuisance
- The protection of children from harm.

41. Members should note that each objective is of equal importance. There are no other licensing objectives, and the four objectives are paramount considerations at all times.

42. Conditions will not be necessary if they duplicate a statutory position. Conditions relating to late night refreshment and take away aspect of the licence must relate to the night time operation of the premises and must not be used to impose conditions which could not be imposed on day time operators.

43. The Licensing Act requires mandatory conditions in respect of supply of alcohol, the exhibition of films and in respect of door supervisors. The Licensing Act 2003 (Mandatory Licensing Conditions) Order 2003 introduced three new conditions in respect of irresponsible promotions, the oral dispensing of alcohol and free tap water. In October 2010 an additional two conditions will come into force: age verification policy and smaller measures for alcoholic drinks.

44. Members are also referred to the Home Office revised guidance on conditions.

Reasons

45. If the sub-committee determines that it is necessary to modify the conditions, or to refuse the application for to vary the premises licence, it must give reasons for its decision.

Hearing procedures

46. Subject to the Licensing Hearing Regulations, the licensing committee may determine its own procedures. Key elements of the regulations are that:

- The hearing shall take the form of a discussion led by the authority. Cross examination shall not be permitted unless the authority considered that it is required for it to consider the representations.
- Members of the authority are free to ask any question of any party or other person appearing at the hearing.
- The committee must allow the parties an equal maximum period of time in which to exercise their rights to:
 - Address the authority
 - If given permission by the committee, question any other party.
 - In response to a point which the authority has given notice it will require clarification, give further information in support of their application.
- The committee shall disregard any information given by a party which is not relevant to the particular application before the committee and the licensing objectives.
- The hearing shall be in public, although the committee may exclude the public from all or part of a hearing where it considers that the public interest in doing so outweighs the public interest in the hearing, or that part of the hearing, taking place in private.

- In considering any representations or notice made by a party the authority may take into account documentary or other information produced by a party in support of their application, representations or notice (as applicable) either before the hearing or, with the consent of all the other parties, at the hearing.
47. This matter relates to the determination of an application to vary a premises licence under section 34 of the Licensing Act 2003. Regulation 26(1) (a) requires the sub-committee to make its determination at the conclusion of the hearing.

The council's multiple roles and the role of the licensing sub-committee

48. Sub-committee members will note that, in relation to this application, the council has multiple roles. Council officers from various departments have been asked to consider the application from the perspective of the Council as authority responsible respectively for environmental health, trading standards, health and safety and as the planning authority.
49. Members should note that the licensing sub-committee is meeting on this occasion solely to perform the role of licensing authority. The sub-committee sits in quasi-judicial capacity, and must act impartially. It must offer a fair and unbiased hearing of the application. In this case, members should disregard the council's broader policy objectives and role as statutory authority in other contexts. Members must direct themselves to making a determination solely based upon the licensing law, guidance and the council's statement of licensing policy.
50. As a quasi-judicial body the licensing sub-committee is required to consider the application on its merits. The sub-committee must take into account only relevant factors, and ignore irrelevant factors. The decision must be based on evidence, that is to say material, which tends logically to show the existence or non-existence of relevant facts, or the likelihood or unlikelihood of the occurrence of some future event, the occurrence of which would be relevant. The licensing sub-committee must give fair consideration to the contentions of all persons entitled to make representations to them.
51. The licensing sub-committee is entitled to consider events outside of the premises if they are relevant, i.e. are properly attributable to the premises being open. The proprietors do not have to be personally responsible for the incidents for the same to be relevant. However, if such events are not properly attributable to the premises being open, then the evidence is not relevant and should be excluded. Guidance is that the licensing authority will primarily focus on the direct impact of the activities taking place at the licensed premises on members of the public, living, working or engaged in normal activity in the area concerned.
52. Members will be aware of the council's code of conduct which requires them to declare personal and prejudicial interests. The code applies to members when considering licensing applications. In addition, as a quasi-judicial body, members are required to avoid both actual bias, and the appearance of bias.
53. Under the Human Rights Act 1998, the sub committee needs to consider the balance between the rights of the applicant and those making representations to the application when making their decision. The sub-committee has a duty under section 17 Crime and Disorder Act 1998 when making its decision to do all it can to prevent crime and disorder in the borough.
54. Other persons, responsible authorities and the applicant have the right to appeal the decision of the sub-committee to the Magistrates' Court within a period of 21 days beginning with the day on which the applicant was notified by the licensing authority of the decision to be appealed against.

Guidance

55. Members are required to have regard to the Home Office guidance in carrying out the functions of licensing authority. However, guidance does not cover every possible situation, so long as the guidance has been properly and carefully understood, members may depart from it if they have reason to do so. Full reasons must be given if this is the case.

Strategic Director of Finance and Governance

56. The head of regulatory services has confirmed that the costs of this process over and above the application fee are borne by the service.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Licensing Act 2003 Home Office Guidance to the Act Secondary Regulations Southwark statement of licensing policy Case file	Southwark Licensing, C/O Community Safety & Enforcement, 160 Tooley Street, London, SE1 2QH	Mrs Kirty Read Tel: 020 7525 5748

APPENDICES

Name	Title
Appendix A	Copy of the existing premises licence
Appendix B	Copy of the application
Appendix C	Copies of the representation submitted by the licensing authority and the Public Health Directorate
Appendix D	Map of the local area

AUDIT TRAIL

Lead Officer	Deborah Collins, Strategic Director of Environment and Leisure		
Report Author	Andrew, Principal Licensing Officer		
Version	Final		
Dated	3 March 2017		
Key Decision?	No		
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER			
Officer Title	Comments sought	Comments included	
Director of Law and Democracy	Yes	Yes	
Strategic Director of Finance and Governance	Yes	Yes	
Cabinet Member	No	No	
Date final report sent to Constitutional Team		8 March 2017	